# Social Security Re-engineering in the Lao PDR.



National Social Security Office (NSSO)

#### Background

- Social security was formally introduced in 1993 with the issuance of decree No. 178/PM covering only public sector employee implemented by Ministry of Labour and Social Welfare (MLSW)
- In 1999 a new decree No. 207/PM on social security for private sector was adopted and established Social Security Organization (SSO) in 2001
- In 2006 another decree No. 70/PM (revised from decree No. 178/PM) on social security for public sector was issued and established State Authority Social Security (SASS) in 2008

# Organization review

#### Social Security Organization (SSO):

- \* Established in 2001 as an autonomous body governing by the tripartite Board of Directors
- Under the supervision of MLSW
- \* Target group: Employer with 10 and more employees
- ❖ Contributions 9.5%: 5% from employers and 4.5% from employees
- The fund is guaranteed by the state

#### State Authority Social Security (SASS)

- \* Established in 2008 governing by the Board of Directors
- Under the supervision of MLSW
- \* Target group: civil servant, police and military
- \* Contributions 16.5%: 8.5% from the government and 8% from civil servant, police and military
- \* All social security benefits are exempted from tax

### Benefit package provided by the schemes

- 1. Medical care benefit
- 2. Sickness benefit
- 3. Maternity benefit
- 4. Death benefit
- 5. Employment injury benefits
- 6. Old Age pension
- 7. Invalidity pension
- 8. Survivor pension

#### Reasons for Re-engineering

- Overlapping of regulations and administrations
- Implement the same objective and benefit package
- Just different targeted groups
- Government has admitted to the reform of social security system in Lao PDR

## Social Security Re-engineering

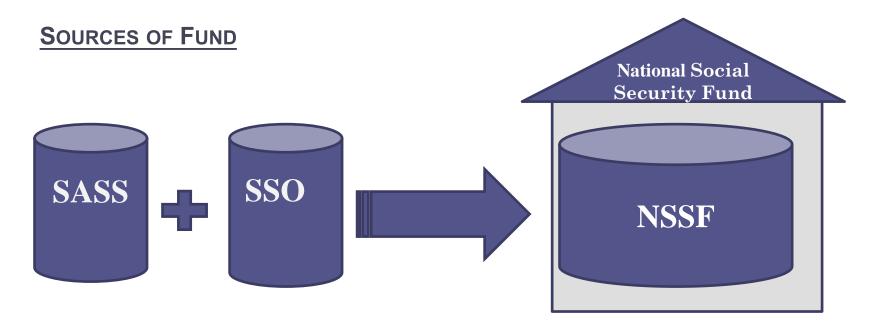
- New law on social security has been issued in July 2013
- Aiming to merge the social security funds into the National Social Security Fund
- Established the National Social Security Office (merging the two schemes: SSO and SASS) to implement the new law on social security
- Comes into effect in Oct 2014

# **Principles**

- Managed legally, centrally and nationwide
- Protected rights and interests of insured persons
- Transparency, accountability and sustainability management
- Fund accumulation, risk pooling, mutually assistance and sustainability
- Benefit calculation based on insurable earnings
- Appropriate with international conventions and treaties which are ratified

# **National Social Security Office**

- A non-profit public organization
- Managed by the Board of Directors (tripartite body)
- Under supervision of MLSW
- Targeted group: public and private sector employees, self-employed and voluntary persons
- The fund is guaranteed by the state and all benefits are exempted from taxes



- Contribution of the Govt' (8.5%).
- Contribution of civil servant and arm force (8%)
- Contribution of employer (6%)
- Contribution of formal employee (5.5%)
- Contribution of informal employee and voluntary insured person (9%)
- Investment returns

# **Social Security Benefit Funds**

| Social Security Benefit<br>Funds     | Civil servant | Private employee | Self-employed and voluntary |
|--------------------------------------|---------------|------------------|-----------------------------|
| Health insurance                     | 1.5%          | 1.5%             | 1.5%                        |
| Work injury or occupational diseases | 0.5%          | 0.5%             | -                           |
| Short-term benefits                  | 2.5%          | 2.5%             | 2.5%                        |
| Long-term benefits                   | 12%           | 5%               | 5%                          |
| Unemployment benefit                 | -             | 2%               | -                           |
| Total                                | 16.5%         | 11.5%            | 9%                          |

# Benefit Package provided by NSSO

- > Employment injury
- Medical care
- Short-term Benefits (Sickness, Maternity benefit and Death grant)
- Long-term Benefits (Old-age pension,
  Survivor's pension and Invalidity pension)
- Unemployment Insurance Benefit

#### A New Unemployment Insurance Benefit

- Started introduce: Jan 2015
- Expect to start benefit payment: Jan 2016 onwards
- Paid to an unemployed insured person in the cases of: has been laid off, employer bankrupt and has been registered as an unemployed person for at least 30 days.
- Contributions 2%: 1% from each employer and employee
- Conditions: At least has paid 12 months of contributions

#### **Unemployment Benefit**

 The benefit is calculated as 60% of the average insurable income with a length of benefit payment based on contributing period such as:

| Period of contribution | Time payment        |  |
|------------------------|---------------------|--|
| 12-36 months           | 3 months            |  |
| 37-72 months           | 6 months            |  |
| 73-144 months          | 9 months            |  |
| More than 145 months   | 12 months (maximum) |  |

# **Extension of Coverage to Self Employed** and Voluntary Person

- The new law is committed to extend voluntary social security coverage to informal sector employee including self-employed and voluntary insured persons
- Started implement in Oct 2014
- Targeted group: individual aged 18-60 years old
- Contributions 9% of selected insurable earnings (selected earnings from 900.000 kip to 2 million kip)

#### **Benefit Package for Voluntary Scheme**

- Medical care
- Short term benefits: sickness benefit,maternity benefit, eath grant
- Long term benefits: old-age pension,invalidity pension and survivor'spension

#### Challenges for the Informal Sector Employee

- Small and irregular incomes which are unable to afford the contribution payment
- With the absence sharing of contributions from employer or Govt'
- Informal sector employees are unwilling to pay high rate of contributions
- No financial support from Govt' due to lack of state budget
- Great challenge in term of membership and contribution collection
- Therefore, still small number of membership to this targeted group

# Figures of NSSO Membership

- Public sector membership: 412,296
- •Private sector membership: 80,166
- Voluntary sector membership: 2,039
- o Total beneficiaries: 587,996

#### **NSSO Membership Chart**

